MISSISSIPPI LEGISLATURE

REGULAR SESSION 2023

By: Senator(s) Parker, McCaughn

To: Economic and Workforce Development; Appropriations

SENATE BILL NO. 2371 (As Sent to Governor)

1 AN ACT TO CREATE THE AMERICAN RESCUE PLAN ACT (ARPA) 2 NURSE/ALLIED HEALTH WORKFORCE DEVELOPMENT AND RETENTION ACT; TO 3 STATE LEGISLATIVE FINDINGS AND INTENT; TO ESTABLISH THE ACCELERATE 4 MISSISSIPPI NURSING/ALLIED HEALTH GRANT PROGRAM; TO ESTABLISH THE 5 ACCELERATE MISSISSIPPI PHYSICIAN RESIDENCY AND FELLOWSHIP START-UP 6 GRANT PROGRAM; TO ESTABLISH AND ADMINISTER THE MISSISSIPPI ALLIED HEALTH COLLEGE AND CAREER NAVIGATOR GRANT PROGRAM; TO OUTLINE 7 REQUIREMENTS FOR THE APPLICATIONS AND FOR THE GRANT AWARDS; TO 8 9 ALLOW THE OFFICE OF WORKFORCE DEVELOPMENT TO USE A MAXIMUM OF 2% OF FUNDS APPROPRIATED FOR THE ADMINISTRATIVE EXPENSES OF THE GRANT 10 PROGRAMS, TO THE EXTENT PERMISSIBLE UNDER FEDERAL LAW; TO DIRECT 11 12 THE OFFICE TO TRY TO MINIMIZE ANY EXPENSE OF ADMINISTRATIVE FUNDS 13 BY ESTABLISHING POLICIES AND PROCEDURES MIRRORING PAST PROGRAMS UTILIZING FEDERAL COVID-19 RELIEF FUNDS; TO REQUIRE THE OFFICE OF 14 15 WORKFORCE DEVELOPMENT TO CERTIFY TO THE DEPARTMENT OF FINANCE AND 16 ADMINISTRATION THAT EACH EXPENDITURE APPROPRIATED TO THE OFFICE IS 17 IN COMPLIANCE WITH UNITED STATES DEPARTMENT OF THE TREASURY 18 CRITERIA REGARDING THE USE OF MONIES FROM THE CORONAVIRUS STATE 19 FISCAL RECOVERY FUND; TO PROVIDE REPORTING REQUIREMENTS TO THE 20 GOVERNOR AND THE LEGISLATURE BY OCTOBER 1 OF EACH YEAR; TO PROVIDE 21 THAT GRANT FUNDS SHALL BE AVAILABLE THROUGH DECEMBER 31, 2026, OR 22 ON THE DATE OF THE FUND EXPENDITURE DEADLINE PROVIDED BY THE 23 FEDERAL GOVERNMENT, WHICHEVER OCCURS LATER; TO PROVIDE THAT EACH 24 GRANT RECIPIENT SHALL CERTIFY, FOR ANY PROJECT FOR WHICH A GRANT IS AWARDED, THAT IF THE PROJECT IS NOT COMPLETED BY DECEMBER 31, 25 26 2026, AND THE UNITED STATES CONGRESS DOES NOT ENACT AN EXTENSION 27 OF THE DEADLINE ON THE AVAILABILITY OF ARPA FUNDS, THEN THE GRANT 28 RECIPIENT WILL COMPLETE THE PROJECT THROUGH OTHER FUNDS; AND FOR 29 RELATED PURPOSES.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

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31 SECTION 1. (1)This article shall be known and may be cited 32 as the "American Rescue Plan Act (ARPA) Nurse/Allied Health Workforce Development and Retention Act." Under this article, the 33 34 Legislature creates the "Accelerate Mississippi Nursing/Allied 35 Health Grant Program," the "Accelerate Mississippi Physician 36 Residency and Fellowship Start-Up Grant Program" and the "Mississippi Allied Health College and Career Navigator Grant 37 38 Program."

39 (2) As used in this article, "office" means the Office of40 Workforce Development established in Section 37-153-7.

41 <u>SECTION 2.</u> (1) The Mississippi Legislature finds that: 42 (a) The public health crisis related to COVID-19 43 resulted in a general disruption in the Mississippi economy and 44 workforce, particularly in hospitals, clinics, long-term care 45 facilities and other health care facilities across the state;

46 (b) Workforce shortages exist in the health care47 industry; and

(c) The availability of unprecedented federal funding to mitigate the impact of COVID-19 on the workforce and economy has created a unique opportunity for the office, working with community colleges, to provide education and training to help Mississippians find employment in the nursing, allied health and other health care fields, including paramedics.

54 (2) Therefore, the intent of the Mississippi Legislature is:

(a) To provide funding for outreach efforts to connect citizens seeking employment in nursing, allied health, and other health care fields, including paramedics, with the education and training required to obtain necessary skills for relevant employment in the state;

60 (b) To provide funding for new and increased capacity in existing nursing and allied health training programs, including 61 62 accredited paramedic programs, or to help retain and graduate 63 nursing and allied health students, including students in an 64 accredited paramedic program, to include any required equipment or 65 supplies, at community and junior colleges or through other entities facilitating healthcare-focused workforce training 66 67 programs across the state;

(c) To provide funding for new and increased capacity
in physician residency and fellowship programs in hospitals across
the state; and

(d) To gauge the effectiveness of these programs by gathering data related to participation and wage and employment outcomes in order to replicate successful efforts in future workforce development programs.

75 <u>SECTION 3.</u> (1) There is established the Accelerate 76 Mississippi Nursing/Allied Health Grant Program, which shall be 77 directed by the office for the purpose of increasing capacity in 78 nursing and allied health training programs, including accredited

79 paramedic programs, job sectors which were severely impacted by 80 the disruption to the economy and workforce caused by COVID-19. 81 (2) For purposes of this section, the following words shall

82 have the meanings ascribed herein unless the context requires 83 otherwise:

"Grant program" means the program established in 84 (a) this section, which provides funding, as determined by the office, 85 from federal COVID-19 relief funds to sustain and increase 86 87 capacity in nursing and allied health education and training 88 programs, including accredited paramedic programs, or to help 89 retain and graduate nursing and allied health students, at 90 community and junior colleges or other entities facilitating 91 healthcare-focused training programs as determined by the office.

92 (b) "Recipient" means a community or junior college or
93 other entities facilitating healthcare-focused training programs
94 as determined by the office.

95 (c) "Trainee" means an individual receiving training or 96 other services through the grant program under this article with 97 the goal of becoming employed in the nursing or allied health 98 field, including as a licensed paramedic.

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(d) "COVID-19" means the Coronavirus Disease 2019.

(e) "Federal COVID-19 relief funds" means funds
allocated to the State of Mississippi from the Coronavirus State
Fiscal Recovery Fund in Section 9901 of the American Rescue Plan
Act of 2021 (Public Law No. 117-2).

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(f) "High-wage, high-demand industry" means those nursing or allied health jobs, including paramedics, paying above Mississippi's median annual income and prioritized by the office. (g) "Eligible expenses" means a cost incurred by a recipient under this article, to include:

109 (i) Necessary equipment or other supplies to
110 sustain or increase capacity in nursing or allied health training
111 programs, including accredited paramedic programs;

(ii) Necessary infrastructure, including building renovation or construction, for increasing capacity in nursing or allied health training programs, including accredited paramedic programs;

116 (iii) Curricula or other academic or training materials to sustain or increase capacity in nursing or allied 117 118 health training programs, including accredited paramedic programs; 119 (iv) Remote learning or other classroom technology 120 to sustain or increase capacity in nursing or allied health training programs, including accredited paramedic programs; 121 122 Job placement services for nursing or allied (V)

123 health students and graduates, including those in accredited 124 paramedic programs;

(vi) Recruitment programs for nursing or allied health students and graduates, including those in accredited paramedic programs;

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(vii) Other services aimed at helping retain and graduate current nursing and allied health students, including those in accredited paramedic programs.

131 (3) The Department of Employment Security shall serve as132 fiscal agent in administering the funds.

(4) Subject to appropriation by the Legislature, allocations
to recipients shall be awarded by the office through an
application process, which shall require the applicant to provide:
(a) A detailed explanation of the program the applicant

137 intends to use awarded funds to create or expand, to include:

(i) A description of the nursing or allied health
workforce shortage the program is intended to address, including
specific information from hospitals, clinics, long-term care
facilities or other health care providers in the region;

(ii) Any relevant waitlist or other information demonstrating high demand for graduates from the relevant nursing or allied health program;

145 (iii) The number of nursing or allied health146 students who will be served by the program; and

147 (iv) The average wage rate for nursing or allied 148 health students receiving employment after completing the program; 149 (b) A proposed budget on how awarded funds will be 150 expended, including a plan to consistently report expenditures to 151 the office throughout the funding commitment;

(c) A plan to provide data on participation and outcomes of the program, including a plan to report outcomes to the office throughout the funding commitment; and

155 (d) Other relevant information as determined156 appropriate by the office.

(5) Applicants agreeing to commit a portion of their federal COVID-19 relief funds, if they received federal COVID-19 relief funds directly, or other state, federal or private funds as supplemental matching funds to offset the total cost of the approved program will be prioritized for approval.

162 (6) The office shall:

163 (a) Inform each recipient of its portion of the funds164 appropriated to the grant program;

165 (b) Develop regulations and procedures to govern the 166 administration of the grant program;

167 (c) Prioritize jobs within the nursing or allied health 168 fields which are currently experiencing staffing shortages in 169 hospitals, clinics, long-term care facilities and other health 170 care providers across the state; and

(d) Prioritize jobs which are high-wage, high-demand jobs within the nursing and allied health fields, including the paramedic field.

(7) Seventy-five percent (75%) of the funds provided through
the appropriations process for this program shall be reserved for
community and junior colleges. A maximum of twenty-five percent

177 (25%) of the funds provided through the appropriations process for 178 this program may be awarded to recipients other than a community 179 or junior college which facilitate healthcare-focused training 180 programs as determined by the office.

181 SECTION 4. (1)There is established the Accelerate 182 Mississippi Physician Residency and Fellowship Start-Up Grant 183 Program, which shall be directed by the office for the purpose of 184 creating new or increasing capacity in existing physician 185 residency and fellowship programs in hospitals, which were severely impacted by the disruption to the economy and workforce 186 caused by COVID-19. 187

188 (2) For purposes of this section, the following words shall
189 have the meanings ascribed herein unless the context requires
190 otherwise:

(a) "Grant program" means the program established in
this section, which provides funding, as determined by the office,
from federal COVID-19 relief funds to create new or increase
capacity in existing physician residency and fellowship programs
at general acute care hospitals in the State of Mississippi which
are licensed by the Mississippi State Department of Health.

197 (b) "Recipient" means a general acute care hospital in
198 the State of Mississippi which is licensed by the Mississippi
199 State Department of Health.

200 (c) "Residency and fellowship programs" means advanced201 training programs in medical or surgical specialty areas which are

202 accredited by the Accreditation Council for Graduate Medical 203 Education or a similar accreditation body.

(d) "COVID-19" means the Coronavirus Disease 2019.
(e) "Federal COVID-19 relief funds" means funds
allocated to the State of Mississippi from the Coronavirus State
Fiscal Recovery Fund in Section 9901 of the American Rescue Plan
Act of 2021 (Public Law No. 117-2).

209 (f) "Eligible expenses" means a cost incurred by a 210 recipient, pursuant to this article, to include:

211 (i) Equipment or other supplies necessary for212 accreditation;

(ii) Necessary infrastructure, including building,renovation or construction, for accreditation;

215 (iii) Curricula or other academic or training 216 materials necessary for accreditation;

(iv) Stipends for the recruitment, hiring and development of program directors, program coordinators, faculty and/or teaching staff and clinic staff necessary for

220 accreditation; and

(v) Remote learning or other classroom technology.
(3) The Department of Employment Security shall serve as
fiscal agent in administering the funds.

(4) Subject to appropriation by the Legislature, allocations
to recipients shall be awarded by the office through an
application process, which shall require the applicant to provide:

(a) Evidence that the applicant is in the process of
preparing for accreditation, has applied for accreditation or has
received accreditation for a new residency or fellowship program,
or increased capacity in an existing residency or fellowship
program;

(b) A detailed explanation of the residency or
fellowship program the applicant intends to use awarded funds to
create or expand, to include:

(i) A description of the workforce shortage the
residency or fellowship program is intended to address, including
specific information from health care providers in the region;

(ii) Any relevant waitlist or other information demonstrating high demand for medical school graduates to enter the residency or fellowship program;

(iii) The number of residents who will be servedby the residency or fellowship program;

(iv) The budget for the residency or fellowship
program, including a plan showing sustainability after
accreditation and any required federal approval of the program;
and

(v) The average wage rate for residents or fellowsreceiving employment after completing the program;

(c) A proposed budget on how awarded funds will be expended, including a plan to consistently report expenditures to the office throughout the funding commitment;

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(d) A plan to provide data on participation and outcomes of the residency or fellowship program, including a plan to report outcomes to the office throughout the funding commitment; and

(e) Other relevant information as determinedappropriate by the office.

(5) Applicants agreeing to commit a portion of their federal COVID-19 relief funds, if they received federal COVID-19 relief funds directly, or other state, federal or private funds as supplemental matching funds to offset the total cost of the approved program shall be prioritized for approval.

263 (6) The office shall:

264 (a) Inform each recipient of its portion of the funds265 appropriated to the grant program;

(b) Develop regulations and procedures to govern theadministration of the grant program;

(c) Prioritize residency or fellowship programs within
medical or surgical specialties which are currently experiencing
staffing shortages in hospitals, clinics, long-term care
facilities and other health care providers across the state;
(d) Prioritize residency or fellowship programs which

273 produce graduates in high-demand medical and surgical fields;
274 (e) Establish a schedule of application deadlines and a

275 system for considering applications on a rotating basis; and

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(f) Ensure that every effort be made, in accordance with the priorities in this subsection, to provide funds for the placement of one (1) resident with each recipient before considering awarding funds for the placement of additional residents in the same round of consideration.

281 **SECTION 5.** (1) There is established the Mississippi Allied 282 Health College and Career Navigator Grant Program, which shall be 283 directed by the office for the purpose of hiring professionals, or 284 navigators, to provide individual assistance and guidance to 285 students to assist them in many areas, from maneuvering challenges 286 while enrolled in college programs and understanding the job 287 market to working through course challenges, and to help retain 288 and graduate nursing and allied health students, at community and 289 junior colleges. Such navigators must be at least a registered 290 nurse with at least two (2) years of experience in nursing. The 291 grant program shall be funded from monies appropriated by the 292 Legislature for that purpose.

(2) The office shall prescribe the terms and conditions of the grant program. To be eligible to receive a grant from the office under the grant program, a community college shall provide the following information:

297 (a) The number of nursing or allied health students who298 will be served by the program;

S. B. No. 2371 23/SS26/R733SG PAGE 12 299 A plan to provide data on participation and (b) 300 outcomes of the program, including a plan to report outcomes to the office throughout the funding commitment; and 301

302 Any other information that the office determines is (C) 303 necessary.

304 SECTION 6. The office may use a maximum of two percent (2%) 305 of funds appropriated for the administrative expenses of the grant 306 programs authorized in Sections 3, 4 and 5 of this act, to the 307 extent permissible under federal law. The office shall try to minimize any expense of administrative funds by establishing 308 309 policies and procedures mirroring past programs utilizing federal COVID-19 relief funds. 310

311 SECTION 7. The office shall certify to the Department of 312 Finance and Administration that each expenditure of the funds 313 appropriated to the office under this article is in compliance 314 with the guidelines, guidance, rules, regulations and/or other 315 criteria, as may be amended from time to time, of the United 316 States Department of the Treasury regarding the use of monies from 317 the Coronavirus State Fiscal Recovery Fund in Section 9901 of the 318 American Rescue Plan Act of 2021 (Public Law No. 117-1).

319 SECTION 8. The office shall provide a comprehensive report 320 on the use and effectiveness of funds distributed under the grant programs created in this article, to include wage data and 321 322 employment outcomes for residents, to the Governor, Lieutenant Governor, Speaker of the House, Chairs of the Senate and House 323

Appropriations Committees, Chair of the Senate Economic and Workforce Development Committee, and Chair of the House Workforce Development Committee by October 1 of each year of the existence of the program and for at least three (3) years after the program ceases.

329 SECTION 9. Grant funds shall be available under this article 330 through December 31, 2026, or on the date of the fund expenditure 331 deadline provided by the federal government, whichever occurs 332 later. Each grant recipient shall certify, for any project for 333 which a grant is awarded, that if the project is not completed by 334 December 31, 2026, and the United States Congress does not enact 335 an extension of the deadline on the availability of ARPA funds, 336 then the grant recipient will complete the project through other 337 funds.

338 SECTION 10. If any section, paragraph, sentence, clause, 339 phrase or part of this article is declared to be in conflict with 340 federal law, or if for any reason is declared to be invalid or of 341 no effect, the remaining sections, paragraphs, sentences, clauses, 342 phrases or parts thereof shall be in no matter affected thereby 343 but shall remain in full force and effect.

344 **SECTION 11.** Sections 1 through 9 of this act shall be 345 codified as a new article in Title 37, Chapter 153, Mississippi 346 Code of 1972.

347 **SECTION 12.** This act shall take effect and be in force from 348 and after July 1, 2023.

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